The Animal-Human Interface and Infectious Disease in Industrial Food Animal Production: Rethinking Biosecurity and Biocontainment

SYNOPSIS

Understanding interactions between animals and humans is critical in preventing outbreaks of zoonotic disease. This is particularly important for avian influenza. Food animal production has been transformed since the 1918 influenza pandemic. Poultry and swine production have changed from small-scale methods to industrial-scale operations. There is substantial evidence of pathogen movement between and among these industrial facilities, release to the external environment, and exposure to farm workers, which challenges the assumption that modern poultry production is more biosecure and biocontainment as compared with backyard or small holder operations in preventing introduction and release of pathogens. An analysis of data from the Thai government investigation in 2004 indicates that the odds of H5N1 outbreaks and infections were significantly higher in large-scale commercial poultry operations as compared with backyard flocks. These data suggest that successful strategies to prevent or mitigate the emergence of pandemic avian influenza must consider risk factors specific to modern industrialized food animal production.
The emergence and spread of avian influenza viruses are complex and incompletely understood. While preparation for pandemic disease is a critically important public health task, understanding risk factors for disease transmission at the animal-human interface may identify opportunities for disease prevention and outbreak containment. There is great interest in examining decisive events in the 1918 pandemic experience to inform planning. These studies have highlighted the significance of domesticated species in the development and emergence of highly pathogenic avian influenza (HPAI) virus and strains that are transmissible to humans. The source of initial human exposure in 1918 remains uncertain, and it is not clear if interspecies transmission was necessarily involved in viral reassortment, which could have occurred in settings where swine, chickens, and humans coexisted in close contact. Recent studies have presented evidence for and against genetic reassortment that is suggestive of modification in the course of interspecies transmission.

Since 1918, much has changed in the relationships between human populations and domesticated food animals, including poultry and swine. It is often assumed that modern methods of intensive food animal production provide increased biosecurity and biocontainment and thus reduced risks for transfers of zoonotic disease to humans, but these assumptions need to be critically examined. This article undertakes three objectives: (1) a review of the changes in food animal production that have occurred over the past century worldwide, with a focus on aspects of biosecurity and biocontainment at the animal-human interface; (2) evidence from studies of other pathogen movement from confined poultry and swine operations resulting in environmental releases, interspecies transmission, and opportunities for human infection; and (3) an analysis of data from the Thai government program of H5N1 surveillance and outbreak investigations.

TRANSFORMATION OF FOOD ANIMAL PRODUCTION

Over the past 70 years, food animal production in much of the world, beginning in the U.S., has been transformed from traditional small-scale methods and entrepreneurial organization to industrial-scale operations and vertically integrated management in which most if not all aspects of production (breeding, supply of young animals, feeds, animal husbandry) are controlled by a single entity. Both of these characteristics are relevant to understanding the current nature of the animal-human interface. Industrial or large-scale food animal production (IFAP) involves high throughput animal husbandry, in which thousands of animals of one breed and for one purpose (i.e., pigs, layer hens, broiler chickens, ducks, turkeys, beef or dairy cattle, finfish, or crustacea) are raised with short-generation intervals at single sites under highly controlled conditions, often in confined housing, with defined feeds replacing access to forage crops. These methods facilitate the uniform and reliable production of consumer products through streamlined organizational and production structure, improvements in breeding and animal husbandry, increased veterinary oversight, and specially formulated diets, including the addition of antibiotics to promote feed conversion efficiency and growth rates. In the U.S., these facilities are known as animal feeding operations (AFOs). Concentrated AFOs (CAFOs) are a type of AFO that has a regulatory definition as facilities that have animals stabled or confined for at least 45 days out of any 12-month period and holding at least 1,000 animal units (AUs) (1 AU = 1,000 pounds).

In the U.S., this change began in the 1930s and now more than 90% of broiler chickens and turkeys are produced in houses in which between 15,000 and 50,000 birds are confined throughout their lifespan. For swine, this transformation occurred more recently and more rapidly: from 1994 to 2001, the market share of hogs produced in IFAP increased from 10% to 72% of total U.S. production. The change to an industrial model of production has also reduced farmer autonomy, as most decisions related to feeding and housing are determined by the large producers (or integrators) with which farmers or growers contract to raise animals.

Industrial-scale poultry production is expanding rapidly in Asia, Africa, Latin America, North Africa, and the Near East (Table 1). Concerns have been raised over the relatively weak veterinary and public health infrastructure in some of these countries, and the Near East (Table 1). Swine production is also increasing; for example, in China, pork production increased from 42 million tons to 51 million tons from 2001 to 2006. This increase is largely related to the expansion of the integrated or industrial model of production led by both national and multinational corporations for expanding markets of increasingly urban consumer populations within these countries as well as exports.

The economic consolidation of poultry and swine production has also affected the geography of food animal populations. Over the past 60 years, the geographic distribution of both swine and poultry production in the U.S. has shrunk, with poultry production now highly concentrated in the southeastern states and hog populations.
production concentrated in some of these same states, as well as in the Midwest (Figure 1a). Similar trends have occurred worldwide according to the U.S. Department of Agriculture (USDA). For example, pig and poultry densities are highly localized and often coincident in the U.S. (Figure 1a) and Asia (Figure 1b). This geographic intensity and coincidence increases the possibility for direct or indirect interactions between large populations of confined poultry and pigs, with potential consequences for the development and transmission of some zoonotic diseases between these species and evolution of pathogens that are transmissible to humans.

As an example, interactions between poultry flocks and swine herds were documented in a case-control study of the 1997–1998 outbreak of classical swine fever in the Netherlands.

ANIMAL-HUMAN INTERFACES IN IFAP: LIMITS OF BIOSECURITY AND BIOCONTAINMENT

These new modes of poultry and swine production have changed the nature of the animal-human interface in both agriculture and the surrounding environment, with important implications for zoonotic diseases and biosecurity more generally. Biosecurity is defined as any practice or system that prevents the spread of infectious agents from infected to susceptible animals, or prevents the introduction of infected animals into a herd, region, or country in which the infection has not yet occurred. Another, more strict definition of biosecurity is the outcome of all activities undertaken by an entity to preclude the introduction of disease agents into an area that one is trying to protect, while biocontainment is the effort taken to prevent spread of a disease within a herd or flock when the disease is already present. This definition can be extended to include measures for preventing release of pathogens from an infected herd. Although a combination of measures may significantly reduce the risk of pathogen introduction and release, for a variety of pathogens “zero” risk is virtually impossible to achieve in farmed livestock populations, even in highly developed country settings.

Practical implementation of biosecurity and biocontainment requires measures to be tailored to the pathogens that constitute the threat, as well as to the production practices of the farming system at risk. This requires identification of the main pathways of pathogen transmission, quantification of risks and assessment of efficacy, and cost of proposed risk mitigation measures. Given the focus of this article, we illustrate significant pathways of pathogen transmission that are intensified by industrial food animal production and remain largely unaddressed by current prevention measures.

Table 1. Growth of poultry meat production in selected countries, 2001–2005

<table>
<thead>
<tr>
<th>Country/region</th>
<th>2001</th>
<th>2003</th>
<th>2005</th>
</tr>
</thead>
<tbody>
<tr>
<td>United States</td>
<td>14,033</td>
<td>14,696</td>
<td>15,792</td>
</tr>
<tr>
<td>China</td>
<td>9,278</td>
<td>9,898</td>
<td>10,200</td>
</tr>
<tr>
<td>Brazil</td>
<td>6,567</td>
<td>7,645</td>
<td>9,080</td>
</tr>
<tr>
<td>European Union</td>
<td>7,883</td>
<td>7,439</td>
<td>7,670</td>
</tr>
<tr>
<td>Mexico</td>
<td>2,067</td>
<td>2,290</td>
<td>2,510</td>
</tr>
<tr>
<td>India</td>
<td>1,250</td>
<td>1,500</td>
<td>1,900</td>
</tr>
<tr>
<td>Japan</td>
<td>1,074</td>
<td>1,127</td>
<td>1,130</td>
</tr>
<tr>
<td>Argentina</td>
<td>870</td>
<td>750</td>
<td>1,080</td>
</tr>
<tr>
<td>Canada</td>
<td>927</td>
<td>929</td>
<td>1,000</td>
</tr>
<tr>
<td>Thailand</td>
<td>1,230</td>
<td>1,340</td>
<td>950</td>
</tr>
<tr>
<td>Malaysia</td>
<td>813</td>
<td>835</td>
<td>896</td>
</tr>
<tr>
<td>Total</td>
<td>45,992</td>
<td>48,449</td>
<td>52,208</td>
</tr>
</tbody>
</table>

bProduction figures are in thousands of metric tons per year.
cData represents EU-25.
Figure 1a. Dot density maps of swine and broiler production in the U.S. in 2002*

Figure 1b. Density distribution maps of swine and poultry in Asia estimated for 1998–2000

Environmental pathways

In addition, the design and operational requirements of large-scale swine and broiler poultry houses result in other compromises of biosecurity, as shown schematically in Figure 4. Through these multiple pathways, pathogens move in and out of CAFOs and are then available for exchange among wild avians, domestic avians, swine, and other animals as well as humans. Flock size, number of houses, use of untreated water, and disposal of poultry wastes on the farm all increase risks of *Campylobacter* spp. colonization of poultry flocks. Moreover, because confinement of thousands of animals requires controls to reduce heat and regulate humidity, poultry and swine houses are ventilated with high-volume fans that result in considerable movement of materials into the external environment.

In 2004, in British Columbia, Canada, the rapid spread of avian influenza among poultry flocks was partly attributed to air exchanges between confinement facilities located within several hundred meters of one another, highlighting the potential for dissemination of HPAI viruses in air emissions. Tunnel ventilation systems, which are increasingly used in the U.S. industry, consist of eight 1-meter-diameter fans positioned at one end of the building. These fans generate large quantities of aerosolized dust such that emissions of small particles (<10 micrometers in size) from broiler houses can range from 25 to 40 g/m²/24 hours, representing a million-fold increase as compared with air sampled in a semirural area. This aspect of IFAP has not been previously noted in studies that have assumed benefits of confining domestic avian populations in terms of reducing risks of avian influenza. Other points of release and interspecies transfers include methods of handling animal house wastes (as discussed later in this article), the use of poultry house wastes in aquaculture, and open-truck transport of food animals from farms to processing plants. Pathogen contamination of shipping containers and trucks, which are not enclosed, is known to occur, and animal stress during transport increases pathogen shedding.

The role of food animal wastes in interrupting biosecurity

In addition to the production of animals for human consumption, IFAP also produces large amounts of animal waste, or biosolids. Animal biosolids contain a range of pathogens that may include influenza...
viruses, which can persist for extended periods of time in the absence of specific treatment. The volume of animal wastes is significant, reflecting the considerable expansion of food animal production globally. In the U.S., it is estimated that 238,000 CAFOs produce 314 million metric tons of waste per year, which is 100 times as much biosolids produced by treating human wastewater. Global estimates suggest that 140 million metric tons of poultry litter and 460 million metric tons of swine waste were produced in 2003 based on data from the Food and Agriculture Organization. Furthermore, because of the regional concentration of poultry and swine production, the generation of these biosolids is also highly concentrated geographically. Workers involved in removing the wastes from animal houses, transporting wastes, and spreading wastes on land are especially at risk of exposure to pathogens through inhalation, dermal contact, and hand-to-mouth transfers.

In contrast to the management of human biosolids, there are relatively few regulations for animal waste disposal and no specific requirements for treatment. Apart from some use in animal feeds and aquaculture, poultry and swine wastes are almost entirely managed by land disposal. Pathogens can survive in untreated and land-disposed wastes from food animals for

Figure 3. Chicken catchers at work in a poultry concentrated animal feeding operation, U.S., 1999

extended periods of time—between two and 12 months for bacteria and between three and six months for viruses. Contamination of both surface and ground water can result from these practices. Moreover, both holding and land disposal of poultry wastes can attract wild avians because spilled feed is present in these wastes. This is particularly likely in the vicinity of their stopover areas, such as Guangdong Province in China and the Delmarva Peninsula in the U.S., where waterfowl commonly forage in fields near poultry production facilities.

In addition, there is growing use of poultry and duck house wastes for use in land-based aquaculture operations (e.g., tilapia and catfish) in many countries (either in integrated facilities, as in Asia and Africa, or after processing, as in the European Union and the U.S.). This mode of pathogen transfer is wholly unregulated. Open impoundments for aquaculture are essentially small wetlands, and they are frequently visited by wild avians, setting up another setting for bidirectional pathogen transfers. It should be noted that the fecal-water-oral route is considered a highly probable mode of transmission of avian influenza virus between birds.
Evidence from studies of animal-human and animal-animal transfers of bacteria in IFAP

There is a paucity of research on transfers of viruses from IFAP; however, there is extensive literature on the exchange of bacteria among confined food animals, wild animals, humans, and the environment. This literature supports concerns about the efficacy of biocontainment at industrial food animal production operations. Research on Campylobacter spp. is particularly relevant in this regard, as Campylobacter is an avian commensal that frequently colonizes commercial broiler flocks. In humans, Campylobacter causes a serious diarrheal disease (campylobacteriosis) of considerable public health significance. As for avian influenza, wild birds are the natural vertebrate reservoirs of Campylobacter, and they can serve as vectors for transmission to other vertebrates. Campylobacter moves among avian host species, both domesticated and wild, and the exchange of Campylobacter between broiler flocks and wild avians can occur in both directions.

There are several pathways for Campylobacter colonization of broiler flocks including in ovo vertical transmission, carryover from previous flocks, horizontal transfer from other animals (wild or domestic), and contaminated feed and water. There is clear evidence that colonization of confined poultry flocks can also result from the entrance of Campylobacter from the immediate external environment (which may originate from nearby wastes or from wild avians), as demonstrated in study of Campylobacter-free broiler flocks, housed in sanitized facilities, using standard biosecurity measures, and fed Campylobacter-free feed and water. Seven out of 10 flocks became colonized with Campylobacter by the time of slaughter and two flocks were colonized by Campylobacter strains genetically indistinguishable from strains isolated from puddles outside of the facility prior to flock placement. Although the route of entry was not determined, this study showed the capacity for microbes to enter broiler facilities.

Once a poultry flock is colonized with Campylobacter, the food, water, and air within the house quickly becomes contaminated with the bacterium. Contaminated air exiting the house via ventilation systems is then a potential source of Campylobacter to the external environment. Campylobacter strains with identical DNA fingerprints to those colonizing broilers have been measured in air up to 30m downwind from broiler facilities housing colonized flocks. Other pathogens originating in confined animal houses have also been identified in the air downwind from facilities and in air and groundwater near IFAP houses. Data from an investigation by the Canadian Food Inspection Agency following an H7N3 outbreak suggest that in the event of an HPAI outbreak within a flock, the virus load is such that biocontainment is nearly impossible and that virus transfers to the external environment via the ventilation system may present exposure risks to nearby poultry houses as well as human communities.

There are additional mechanisms by which Campylobacter and other microbes enter and leave “biosecure” poultry houses. For example, insects may carry microbes in and out of facilities through ventilation systems and small openings. This was demonstrated in a study in Denmark, which found that Campylobacter carriage was common among flies surrounding the broiler facilities, and that as many as 30,000 flies may enter a broiler facility during a single flock rotation in the summer months. Additionally, research conducted during an HPAI outbreak in Kyoto, Japan, in 2004 found that flies caught in proximity to broiler facilities where the outbreak took place carried the same strains of H5N1 influenza virus as found in chickens of an infected poultry farm. Further, flies serving as potential mechanical transmitters of HPAI from poultry houses to soils and water may pose a risk in those regions where intensive poultry production takes place within flyways of migratory wild birds. Rats have also been suspected of carrying H5N1 from wild birds to domesticated poultry in Japan during an outbreak in 2007. Together, these observations suggest that veterinary and public health officials should consider the potential for non-avian species to carry avian influenza virus from the feces of waterfowl into poultry facilities as well as from infected poultry flocks into the surrounding environment.

Evidence for increased risks of virus exposure for farmers and farm workers

We have outlined several opportunities for pathogen exposures in CAFOs via occupational and environmental pathways. As indicated previously, there are studies demonstrating increased risks of bacterial infections among farmers and farm workers. A number of studies also demonstrate that zoonotic viruses can be transmitted across the animal-human interface in the context of food animal production (Table 2). Studies on seroprevalence of H1 swine influenza virus infections and hepatitis E indicate that farmers and farm workers can be infected by viruses from food animals. Myers et al. reported that swine farmers had higher titers of H1N1 and H1N2 antibodies and greatly elevated risks of seropositivity to these two influenza A viruses (35.3 and 13.8 odds ratios, respectively, as compared with community referents).

There are also several studies of recent outbreaks of avian influenza in which poultry workers have been
studied. Two small studies in Italy and Canada reported on exposure of poultry workers to H7 HPAI viruses. More comprehensive studies have been conducted in Hong Kong and the Netherlands. In a study of exposures to H5N1 during the Hong Kong outbreak in 1997–1998, 1,525 poultry workers and 293 government workers involved in outbreak investigations were assessed for risk factors for seropositivity. Only those occupational tasks involving contact with live poultry were associated with increased risks of seropositivity; as shown in Figure 5, the percentage of people with H5 antibodies rose with increased numbers of such occupational contacts.

A study of H7N7 infection among people reporting relevant symptoms was conducted during a large outbreak of avian influenza in the Netherlands in 2003. At the time of the outbreak in February 2003, all poultry workers, farmers, and their families were asked to report symptoms of conjunctivitis and flulike illness to the health department. Among 453 people calling into the health department from the region of the outbreak, H7 virus was detected in swabs in 86 people, in 26.4% of those with conjunctivitis and in 9.4% of those with conjunctivitis and flulike symptoms. The highest frequencies were observed in cullers (41.2%), veterinarians (26.3%), and farmers and their family members (14.7%). In a second phase, all those in close contact with people confirmed to carry H7 were also asked to enroll in the study. Three of the 83 people contacted in this manner were confirmed to have H7 virus as well. All of them were family members of farmers.

**Evidence for increased risks of HPAI in confined poultry flocks**

We have tested the hypothesis that confined poultry operations may present increased risks of HPAI through an analysis of data provided by Tiensin et al. on the

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**Table 2. Results of recent studies of zoonotic influenza infection among farm workers**

<table>
<thead>
<tr>
<th>Study</th>
<th>Viral subtype</th>
<th>Results</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cross-sectional survey of 111 Iowa swine workers and 79 community referents</td>
<td>H1N1 (swine)</td>
<td>Odds ratio of presence of viral antibodies by job category (compared with community referents): 35.5 (farmers), 17.8 (veterinarians), 6.5 (meatpackers)</td>
</tr>
<tr>
<td>Cross-sectional study of 453 poultry workers in The Netherlands reporting flulike symptoms</td>
<td>H7N7 (avian)</td>
<td>Prevalence of viral antibodies by job category (percent): 41.0 (cullers), 26.4 (veterinarians), 14.7 (farmers and family members)</td>
</tr>
<tr>
<td>Cross-sectional study of 1,525 poultry workers and 293 government controls in Hong Kong</td>
<td>H5N1 (avian)</td>
<td>Prevalence of viral antibodies by job tasks (percent): 5.8 (touching live poultry), 3.1 (butchering live poultry), 2.4 (feeding live poultry), 1.2 (cleaning poultry stalls)</td>
</tr>
<tr>
<td>Cross-sectional study of 74 swine farm workers and 114 urban controls in Wisconsin</td>
<td>H1N1 (swine)</td>
<td>Risk factors associated with seropositivity to swine influenza (H1 titers &gt; 1:80): • Being a farm owner • Being a farm owner or family member of farm owner • Living on a swine farm • Entering a swine barn more than 4 times/week • Age &gt; 50 years</td>
</tr>
</tbody>
</table>

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2004 HPAI epidemic in Thailand, which also includes a separate dataset from the nationwide active surveillance program undertaken by the Thai government to detect HPAI infections in poultry. These data are unique and highly relevant to addressing questions on biosecurity and biocontainment risks associated with different modes of poultry production.

In the original 2005 report, Tiensin et al. classified flocks as “backyard” or “commercial” and classified the poultry by species: duck, geese, quail, layer chickens, or broiler chickens. Most of the poultry population in Thailand at the time consisted of broiler chickens kept by commercial enterprises, while backyard operations made up most of the flocks (Figures 6 and 7). Backyard flocks, which consist of 30 birds per flock on average, constituted approximately three-quarters of flocks but accounted for only about one-fifth of the total poultry population. Commercial broiler enterprises, consisting of 3,500 birds per flock on average, constitute only 2% of all “flocks” but account for nearly 60% of the total poultry population.

The Thai poultry industry is also regionally concentrated, with commercial production being particularly important in the Central and Eastern regions (Figure 8). In contrast, production of ducks and geese in the North, Northeast, and South are mainly backyard operations. The majority of quail also appear to be commercially raised, as the average flock size in the Central region was 9,000 birds.

A total of 1,769 flocks with HPAI infection were reported to or detected by the Thai animal health authorities in 2004. The distribution of these infections by flock type indicates that more than 50% of the registered infections involved backyard flocks. However, the proportional contribution of different flock types to registered infections (number of flocks affected by HPAI) was markedly different from their contribution to the total number of flocks. The crude risk of detected infection, expressed as a percentage of the flock type, is shown in Figure 9. Thus, for example, although layer flocks only constituted 1% of all flocks, they accounted for 5% of all registered infected flocks.

Quail flocks showed the highest risk of infection—roughly 1.6%—followed by layer and broiler flocks, both with infection risks of just above 0.2%. Against expectations, backyard flocks showed the lowest risk of infection with HPAI (0.05%), only one-quarter that of layer and broiler flocks.

These results could reflect differences in outbreak ascertainment. It is likely that HPAI is more readily detectable by the personnel in large commercial operations and more likely to be brought to the attention of animal health authorities. It is not possible to determine the actual impact of underreporting in these data.

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*Figure 5. Percentage of poultry workers seropositive for H5 antibody by number of poultry-related tasks performed*

![Bar chart showing seropositivity for H5 antibody by number of tasks performed](chart.png)

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However, given the focus on backyard operations and the active surveillance programs that were in place in Thailand at this time, this potential ascertainment bias is unlikely to be the sole explanation for the higher risk of identified HPAI outbreaks in commercial layer and broiler flocks compared with backyard operations.

Another explanation for these differences may be due to other risk factors related to HPAI, such as ecological and regional factors, which might modulate transfers from wild avians and among domesticated flocks. From a temporal and a geographical perspective, HPAI outbreaks in Thailand in 2004 were shown to be linked to certain agro-ecological factors, such as the geographical density of wetlands and rice paddies. The Central region was particularly affected, followed by the Eastern region, while the Northern, Northeastern, and Southern regions only experienced minor epidemics. Given that these different regions also have different mixtures of flock types, the data were subjected to statistical multivariate analysis to control for potential confounding among region, flock type-specific risks, and average flock size within region and species category. Logistic regression analysis was used with variable selection being based on the likelihood ratio statistic. Additionally, the Huber-Sandwich estimator was used to obtain adjusted coefficient estimates due to clustered data. Table 3 displays the adjusted odds ratios (and their 95% confidence intervals) for the selected risk factors, taking backyard operations and the Northeastern region (lowest crude risk) as reference groups (odds ratio = 1).

The multivariate statistical analysis shows that there was an interaction between region and species, such that within the North and Central regions, among the flock types in the region, backyard flocks had the lowest odds ratios of outbreak occurrence. In the East, there was relatively little difference between flock types, but layers and geese had the highest odds ratios. In the South, the odds ratios of infection were not different from backyard flocks in the Northeast for layers, ducks, and quail, but they were higher for backyard and broiler flocks. In the Northeast, layers and quail had higher odds ratios than backyard flocks, whereas they were reduced in ducks, layers, broilers, and geese in the South and Northeast. Across regions, the odds ratios for quail flocks to experience HPAI infection were by far the highest. Overall, these results reflect the geographical pattern of the outbreaks, most of which occurred in the central region of the country, and the lowest number in the South.

In 2004, the Thai government implemented two additional programs designed to improve early detection of avian influenza infections in poultry. One of these, preemptive culling, involved responses based on elevated mortality in a flock, and the other involved an active nationwide surveillance program to detect possible HPAI infections in the absence of increased mortality. In this latter program, swab samples were tested by several methods, including antibody measurement and real-time polymerase chain reaction. These data indicate higher numbers of detections in birds from backyard flocks as opposed to those from

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*Figure 6. Contribution of different flock types to total domestic poultry population (approximately 280 million birds) in Thailand in 2004*

*Figure 7. Contribution of different flock types to total number of flocks (approximately 2.9 million flocks) in Thailand in 2004*

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Figure 8. Spatial distribution of poultry population counts at district level in Thailand in 2003
commercial broiler flocks; however, based upon the design, there was a programmatic focus on backyard flocks that resulted in oversampling of backyard flocks relative to commercial flocks. We do not have the data to examine this possibility.

In the active surveillance program, cloacal swabs were randomly collected from five birds per flock and four flocks per village. Over the period of surveillance, swabs were collected from approximately 230,000 flocks in more than 50,000 villages. As indicated previously, for our analysis of outbreak data, on a flock basis, compared with commercial flocks a larger number of backyard flocks may have tested positive, but within these infected flocks much larger numbers of infected animals will have been present in commercial than in backyard flocks. This means that commercial flocks once infected represent a formidable challenge for biocontainment of the infection. This issue includes the problem associated with the disposal of dead birds following culling as part of a control effort.

Taken together, the data do not support the assumption that backyard poultry production in Thailand presents more of a risk, in terms of HPAI outbreaks, than larger commercial poultry operations (either layers, broiler chickens, or quail). There are no data that permit examination of other production factors, apart from flock type and species, which might particularly contribute to increasing or decreasing HPAI infection risks within and between flock types. Similarly, data from Canada, although incomplete, have also indicated that in contrast to backyard flocks, large commercial operations were disproportionately affected by a 2004 HPAI outbreak.36

CONCLUSIONS

Understanding the animal-human interface is a critical element in evaluating and predicting risks of emergent zoonoses, as well as in designing evidence-based programs for prevention and early detection of emerging infectious diseases, such as avian influenza. This has been well documented in terms of zoonoses arising from wild animal species77 and in regard to food safety,78 but it remains underrecognized in terms of workers involved in the production of domesticated animals.

There have been major changes in many aspects of domestic food animal production in the U.S. and other countries during the 20th century, resulting in
industrial-scale operations involving high densities of confined animal populations, which is how most of the world’s animal protein sources are now derived. These changes in organization, intensity, housing, and waste generation may influence the emergence and transfers of avian influenza virus among wild and domestic species, and from avians to human populations. If this is the case, then inferences based upon the last global and national experience with pandemic avian influenza in 1914–1918 may need reconsideration.

Most importantly, the modern methods of both poultry (particularly broiler chickens) and swine production have changed. These operations result in high numbers of poultry and swine housed under confined conditions at great density and geographic concentration. These operations have also changed the management and autonomy of animal husbandry: individual farmers are increasingly supplanted by large producers that contract with growers to raise animals. This has implications for public health surveillance and interventions, as the farmer no longer makes decisions in relation to feeding, housing, or operations. Access to animal facilities is also increasingly controlled by producers rather than farmers. These changes in some cases may have beneficial impacts in terms of early detection and veterinary oversight.

These new methods of food animal production generate many routes of pathogen transfer among wild and domesticated species and from animals to humans through occupational, peri-occupational, and environmental pathways. At the animal-human interface in these operations, there is inadequate protection of workers and their communities, and, more generally, there is incomplete biocontainment to prevent transfers from the animal house to the general environment. Indeed, the main emphasis of disease prevention with increasing production intensity is typically on enhancing biosecurity, whereas biocontainment is considered less of a priority. Evidence would suggest that once a pathogen has been introduced into such a production facility, it can rapidly multiply; for some pathogens, enormous quantities of infectious organisms can be released and expose other production units. For example, it has not been recognized that the necessity for high ventilation of densely confined animals greatly impairs attempts at biocontainment. Moreover, little attention has been given to the generation and lack of management of the millions of tons of animal wastes generated annually. Food animal wastes are largely disposed on land, and this creates an unrecognized magnet for wild avians because of the presence of undigested feed in the waste. There is some use of poultry wastes as bedding for fish ponds, which creates an additional opportunity for wild avian contact. Studies of bacterial pathogens provide strong evidence for the bidirectional transfers of pathogens among poultry grown in these confined operations, wild birds, and human populations.

Our analysis of the Thai HPAI outbreak and surveillance data suggests that commercial poultry production, an ostensibly more “biosecure” system of production, is not associated with a reduction in risk of HPAI infection at the farm or flock level, as compared with that experienced by subsistence backyard producers. Although the majority of reported HPAI outbreaks in Thailand in 2004 occurred in the latter, this increased cumulative risk of HPAI in the backyard sector is primarily due to their relatively greater numbers rather than more risky production practices.

Some of the measures being considered to make backyard poultry production safer, including the forced housing or confinement of poultry, are not likely to

<table>
<thead>
<tr>
<th>Region</th>
<th>Flock type</th>
<th>OR</th>
<th>95% CI</th>
</tr>
</thead>
<tbody>
<tr>
<td>Northeast Backyard</td>
<td>1.0</td>
<td>2.3, 11.5</td>
<td></td>
</tr>
<tr>
<td>Layers</td>
<td>5.0</td>
<td>0.3, 4.4</td>
<td></td>
</tr>
<tr>
<td>Broilers</td>
<td>0.3</td>
<td>0.2, 0.6</td>
<td></td>
</tr>
<tr>
<td>Ducks</td>
<td>57.0</td>
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HPAI = highly pathogenic avian influenza
result in a major reduction of HPAI risks. In contrast, the costs will likely be significant and will be imposed upon a marginal group of entrepreneurs and household producers. This may result in an overall reduction of HPAI outbreaks as a consequence of the loss of household production flocks, but not as a result of enhanced biosecurity and biocontainment.

Additionally, the geographic concentration and housing density of commercial poultry production can greatly augment the spread of HPAI in an infected area. A study of an outbreak in The Netherlands found that the transmission rate of the virus was not necessarily affected by improved biosecurity and biocontainment measures but by depletion of susceptible flocks due to complete depopulation of infected areas. The authors suggested that reducing flock density in commercial flocks might reduce the probability of a major epidemic in which large numbers of poultry flocks must be culled. Following the aforementioned HPAI outbreak in Canada, restriction permits for the development of new operations were proposed as a method to control the density of commercial operations when deemed too close to existing farms.

This analysis suggests that renewed attention to the animal-human interface should focus on high-risk populations, especially farm workers. A similar conclusion was reached by Saenz et al. in an analysis of the risks of influenza outbreaks and transmission to human populations in the context of large-scale commercial poultry and swine production. Monitoring this population may improve detection of early events in emergence of avian influenza. In addition, careful evaluation of operations at all poultry facilities—large and small—should be undertaken to reduce opportunities for the transmission of disease among avian and other species. Moreover, if appropriate protections such as vaccination are identified, the agricultural workforce constitutes a high-risk population for whom protection from zoonotic disease is important not only for their health but for the health of their communities and the population at large. Finally, improved oversight and management of animal wastes—including transport and sale as well as use in aquaculture—should be included in strategies to reduce risks of pandemic HPAI.

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